

**London Borough of Lewisham** 

**Development Management Local Plan – Submission (November 2013)** 

**Soundness Self-Assessment Checklist** 

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
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**Positively Prepared:** the plan should be prepared based on a strategy which seeks to meet objectively assessed development and infrastructure requirements, including unmet requirements from neighbouring authorities where it is reasonable to do so and consistent with achieving sustainable development.

Has the LPA clearly identified what the issues are that the DPD is seeking to address? Have priorities been set so that it is clear what the DPD is seeking to address? Have priorities been set so that it is clear what the DPD is seeking to achieve?  Does the DPD contain clear vision(s) and objectives which are specific to the place? Is there a direct relationship between the identified issues, the vision(s) and the objectives?  Is it clear how the policies will meet the objectives? Are there any obvious gaps in the policies, having regard to the objectives of the DPD. Alay reasonable alternatives to the quantum of development and overall spatial strategy been considered?  Are the policies internally consistent?  Are the policies internally consistent?  Are there realistic timescales related to the objectives?  Does the DPD explain how the policies drive from the objectives are consistent with one another.  Sections of the DPD which address delivery, the means of delivery and the objectives are consistent with one another.  Sections of the DPD which address delivery planning.  Confirmation from the relevant agencies that they support the objectives and the identified means of delivery.  Information in the local development scheme, or provided separately, about the scope and content (actual and intended) of each DPD showing how the combine to provide a coherent policy structure.	Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
	Has the LPA clearly identified what the issues are that the DPD is seeking to address? Have priorities been set so that it is clear what the DPD is seeking to achieve?  Does the DPD contain clear vision(s) and objectives which are specific to the place? Is there a direct relationship between the identified issues, the vision(s) and the objectives?  Is it clear how the policies will meet the objectives? Are there any obvious gaps in the policies, having regard to the objectives of the DPD?  Have reasonable alternatives to the quantum of development and overall spatial strategy been considered?  Are the policies internally consistent?  Are there realistic timescales related to the objectives?  Does the DPD explain how its key policy	documents which set out (where applicable) the vision, strategic objectives, key outcomes expected, spatial portrait and issues to be addressed.  Relevant sections of the DPD which explain how policies derive from the objectives and are designed to meet them.  The strategic objectives of the DPD, and the commentary in the DPD of how they derive from the spatial portrait and vision, and how the objectives are consistent with one another.  Sections of the DPD which address delivery, the means of delivery and the timescales for key developments through evidenced infrastructure delivery planning.  Confirmation from the relevant agencies that they support the objectives and the identified means of delivery.  Information in the local development scheme, or provided separately, about the scope and content (actual and intended) of each DPD showing how they combine to provide a coherent	chapter 2) explain how the Development Management Local Plan (DMLP) (DMLP1.1) provide further details to the Core Strategy (CS) (CSD1.5) to support its implementation. The key objectives of the DMLP are clearly set out on page 4.  Paragraphs 2.1-2.25 (pages 8-13) set out the development management policies that supplement those in the CS and four of the main CS strategic objectives. Each strategic objective is addressed by a number of CS objectives and policies which are supported by a range of DMLP policies, providing a comprehensive approach to the delivery of the wider plan.  The DMLP does not contain any development sites or proposals but instead sets out the Council's planning policies for managing development within the borough. Chapter 3 (page 126-128) explains the approach to the delivery, through the development management process, and the approach to monitoring, largely through the Annual Monitoring Report. The DMLP implements the CS and the Council will continue to ensure it is delivered in accordance with Section 9 of the CS.  The Council considers that policies in the plan are internally consistent both within the DMLP itself and with the Core Strategy and wider LDF. Paragraphs 2.1-2.25 link the DMLP policies to CS objectives and policies. The Local Development Scheme (2013) (CSD1.4a) contains up to date information on each of the local plans the Council intends to prepare and how they relate to each other. Paragraphs 1.11 – 1.17 and Figure 1 show how the DMLP relates to other policy, including other local

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The presumption in favour of sustainable development (NPPF paras 6-17)  Local Plans should meet objectively assessed needs, with sufficient flexibility to adapt to rapid change, unless:  —any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in this Framework taken as a whole; or  —specific policies in this Framework indicate development should be restricted.	<ul> <li>An evidence base which establishes the development needs of the plan area (see Justified below) and includes a flexible approach to delivery (see 'Section 3 Effective', below).</li> <li>An audit trail showing how and why the quantum of development, preferred overall strategy and plan area distribution of development were arrived at.</li> </ul>	The DMLP seeks to positively contribute towards implementing the objectives and strategy of Lewisham's Core Strategy.  The policy guidance is based on a robust evidence, supporting the London Plan and Lewisham's Core Strategy and is considered to be sufficiently flexible to respond to changing circumstances and site specific issues.  Appendix 7 of the DMLP sets out evidence based documents. Para 1.13 makes clear that every Policy in the DMLP is supported by evidence and has multiple links to other local plans.  The DMLP will be monitored to ensure its effectiveness against a number of indicators, through the Annual Monitoring report.
Policies in Local Plans should follow the approach of the presumption in favour of sustainable development so that it is clear that development which is sustainable can be approved without delay. All plans should be based upon and reflect the presumption in favour of sustainable development, with clear policies that will guide how the presumption should be applied locally.	A policy or policies which reflect the principles of the presumption in favour of sustainable development (see model policy at www.planningportal.	The DM Policy 1 (page 16) reflects the principles of the presumption in favour of sustainable development.
Objectively assessed needs  The economic, social and environmental needs of the authority area addressed and clearly presented in a fashion which makes effective use of land and specifically promotes mixed use development, and take account of crossboundary and strategic issues.  Note: Meeting these needs should be subject	<ul> <li>Background evidence papers demonstrating requirements based on population forecasts, employment projections and community needs.</li> <li>Technical papers demonstrating how the aspirations and objectives of the DPD are related to the evidence, and how these are to be met, including</li> </ul>	In applying the policies of the adopted Core Strategy, the DMLP specifically supports and encourages mixed use development in appropriate locations .  As part of the plan preparation process the Council objectively assessed the economic, social and environmental needs of the borough through the evidence base for the Core Strategy. The

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to the caveats specified in Paragraph 14 of the NPPF (see above).	from consultation and associated with the Duty to Co-operate.	DMLP contributes to meeting these needs.
		The policy guidance in based on robust evidence supporting the Core Strategy. The evidence based papers which have been used to shape the DMLP are outlined in Appendix 7 of the DMLP.
NPPF Principles: Delivering sustainable develop	ment	
Building a strong, competitive economy (paras 18-22)		
Set out a clear economic vision and strategy for the area which positively and proactively encourages sustainable economic growth (21),	Articulation of a clear economic vision and strategy for the plan area linked to the Economic Strategy and LEP Strategy where appropriate.	The DMLP seeks to positively contribute towards implementing the vision and objectives of the London Plan and the objectives of Lewisham's CS. The CS is a positive growth plan that sets out a detailed strategy and policies to grow the local economy and link deprived areas with the employment benefits arising from the development of major sites and key locations in the borough.  Lewisham's Employment Land Study (ELS) (CSD2.6) provides an up-to date evidence base for employment strategy and policies in the Core Strategy as well as the DMLP. The ELS assessed all designated employment sites and recommended the release of certain sites while at the same time safeguarding those that supported the London and local economy and were viable. These recommendations are reflected in the Core Strategy spatial policies, employment land policies and designations. The recommendations are also reflected in the DMLP which provides further detail on Local Employment Locations and Mixed Use Employment Locations and Other employment locations (DM Policies 9, 10 and 11).
Recognise and seek to address potential	A criteria-based policy which meets	Lewisham's Employment Land Study (ELS) provides an up-to date

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barriers to investment, including poor environment or any lack of infrastructure, services or housing (21)	<ul> <li>identified needs and is positive and flexible in planning for specialist sectors, regeneration, infrastructure provision, environmental enhancement.</li> <li>An up-to-date assessment of the deliverability of allocated employment sites, to meet local needs, (taking into account that LPAs should avoid the long term protection of sites allocated for employment use where there is no reasonable prospect of an allocated site being used for that purpose) para (22)</li> </ul>	evidence base for employment strategy and policies in the Core Strategy as well as the DMLP. The ELS assessed all designated employment sites and recommended the release of certain sites while at the same time safeguarding those that supported the London and local economy and were viable. These recommendations are reflected in the Core Strategy spatial policies, employment land policies and designations. The recommendations are also reflected in the DMLP which provides further detail on Local Employment Locations and Mixed Use Employment Locations and Other employment locations (DM Policies 9, 10 and 11).
2. Ensuring the vitality of town centres (paras 23-37)		
Policies should be positive, promote competitive town centre environments, and set out policies for the management and growth of centres over the plan period (23)	The Plan and its policies may include such matters as: definition of networks and hierarchies; defining town centres; encouragement of residential development on appropriate sites; allocation of appropriate edge of centre sites where suitable and viable town centre sites are not available; consideration of retail and leisure proposals which cannot be accommodated in or adjacent to town centres.	The plan addresses this in a positive way. The borough wide 'Retail Capacity Study', 2009 (CSD2.14) and 2010 addendum (CSD2.14a) provides the evidence base for major and town centres, including Lewisham and Catford. The evidence base also includes the annual town centres health check and an update of the local shopping parades survey.  The Core Strategy Spatial Policy 2 reflects the evidence base by detailing the additional retail floor space that will be accommodated in the town centres located in the Regeneration and Growth Areas. The DMLP implements the CS.  The retail hierarchy, definition of town centre and management of centres is set out in Core Strategy Policy 6 and is supported by DMLP Policies 13, 14, 15 and 16.

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Allocate a range of suitable sites to meet the scale and type of retail, leisure, commercial, office, tourism, cultural, community services and residential development needed in town centres (23)	<ul> <li>An assessment of the need to expand (the) town centre(s), considering the needs of town centre uses.</li> <li>Primary and secondary shopping frontages identified and allocated.</li> </ul>	Lewisham and Catford  The DMLP does not allocate sites as this was done in the adopted CS and Site Allocations Local Plans (SALP)  DM Policy 14 designates primary and secondary shopping frontages based on evidence from the Supplementary Report to the Lewisham Retail capacity Study 2009 (September 2010) (CSD2.14) and the Annual Lewisham town centres health check surveys.
3. Supporting a prosperous rural economy (para 28)		
Support sustainable economic growth in rural areas. Planning strategies should promote a strong rural economy by taking a positive approach to new development. (28)	Where relevant include a policy or policies which support the sustainable growth of rural businesses; promote the development and diversification of agricultural businesses; support sustainable rural tourism and leisure developments, and support local services and facilities.	Not applicable
4. Promoting sustainable transport (paras 29-41)		
Facilitate sustainable development whilst contributing to wider sustainability and health objectives. (29)  Balance the transport system in favour of sustainable transport modes and give people a	Joint working with adjoining authorities, transport providers and Government Agencies on infrastructure provision in order to support sustainable economic growth	The DMLP helps facilitate the wider Core Strategy objectives and promotes development whilst contributing to the wider sustainability and health objectives. Transport infrastructure was identified in the CS.
real choice about how they travel whilst recognising that different policies will be required in different communities and opportunities to maximise sustainable transport solutions will vary from urban to rural	<ul> <li>with particular regard to the facilities referred to in paragraph 31.</li> <li>Policies encouraging development which facilitates the use of sustainable modes of transport and a range of</li> </ul>	DMLP Policies 21 and 29 supports Core Strategy Policy 14 Sustainable Movement and Transport. The DMLP has a managed and restrained approach to car parking and implements the London Plan car parking standards. These are considered justified and were found sound at the London Plan EIP. The

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areas. (29) Encourage solutions which support reductions in greenhouse gas emissions and congestion (29) including supporting a pattern of development which, where reasonable to do so, facilitates the use of sustainable modes of transport. (30) Local authorities should work with neighbouring authorities and transport providers to develop strategies for the provision of viable infrastructure necessary to support sustainable development. (31) Opportunities for sustainable transport modes have been taken up depending on the nature and location of the site, to reduce the need for	transport choices where appropriate, particularly the criteria in paragraph 35.  A spatial strategy and policy which seeks to reduce the need to travel through balancing housing and employment provision.  Policy for major developments which promotes a mix of uses and access to key facilities by sustainable transport modes.  If local (car parking) standards have been prepared, are they justified and necessary? (39)  Identification and protection of sites and routes where infrastructure could be developed to widen transport choice linked to the Local Transport Plan.	criteria in NPPF paragraph 35 are dealt with in the CS. Rural areas are not applicable to Lewisham.  The sustainable spatial strategy was set out in the CS, the DMLP helps implement this strategy.

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on site. Where practical, particularly within large-scale developments, key facilities such as primary schools and local shops should be located within walking distance of most properties. (38)		
The setting of car parking standards including provision for town centres. (39-40)		
Local planning authorities should identify and protect, where there is robust evidence, sites and routes which could be critical in developing infrastructure to widen transport choice. (41)		
5. Supporting high quality communications infrastructure (paras 42-46)		
Support the expansion of the electronic communications networks, including telecommunications' masts and high speed broadband. (43)	Policy supporting the expansion of electronic communications networks, including telecommunications and high speed	DMLP Policy 39 specifically relates to Telecommunication infrastructure. The supplementary text (para 2.310 & 2.311) which supports the policy highlights the importance of high speed broadband and that is essential for sustainable economic
Local planning authorities should not impose a ban on new telecommunications development in certain areas, impose blanket Article 4 directions over a wide area or a wide range of telecommunications development or insist on minimum distances between new telecommunications development and existing development. (44)	broadband, noting the caveats in para 44.	growth and the development needs of the borough.
6. Delivering a wide choice of high quality housing (paras 47-55)		
Identify and maintain a rolling supply of specific deliverable sites sufficient to provide five years' worth of housing against their housing requirements; this should include an additional buffer of 5% or 20% (moved forward from later	Identification of:     a) five years or more supply of specific deliverable sites; plus the buffer as appropriate	The Council publishes and updates the 5 year supply of housing sites in the annual monitoring report (AMR). The AMR 2011-12 (CSD1.7) shows the Council has met the London Plan housing targets over the past 5 years and identifies deliverable sites in

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in the plan period) to ensure choice and competition in the market for land. 20% buffer applies where there has been persistent under delivery of housing(47)	<ul> <li>Where this element of housing supply includes windfall sites, inclusion of 'compelling evidence' to justify their inclusion (48)</li> <li>A SHLAA</li> </ul>	excess of the 5 year buffer required by the NPPF. The Council has recently taken part in the London wide SHLAA coordinated by the GLA who expect to publish revised housing targets as part of the London Plan review in 2014.
Identify a supply of developable sites or broad locations for years 6-10 and, where possible, years 11-15 (47).	Identification of a supply of developable sites or broad locations for: a) years 6-10; b) years 11-15	This is published in the AMR 2011-12 (CSD1.7)
Illustrate the expected rate of housing delivery through a trajectory; and set out a housing implementation strategy describing how a five year supply will be maintained. (47)	<ul> <li>A housing trajectory</li> <li>Monitoring of completions and permissions (47)</li> <li>Updated and managed SHLAA. (47)</li> </ul>	This is published in the AMR 2011-12 (CSD1.7)  See above regarding London wide SHLAA
Set out the authority's approach to housing density to reflect local circumstances (47).	Policy on the density of development.	CS policy 15 sets out the approach to density and signposts the evidence base used.
Plan for a mix of housing based on current and future demographic and market trends, and needs of different groups (50) and caters for housing demand and the scale of housing supply to meet this demand. (para 159)	<ul> <li>Policy on planning for a mix of housing (including self-build, and housing for older people</li> <li>SHMA</li> <li>Identification of the size, type, tenure and range of housing) required in particular locations, reflecting local demand. (50)</li> <li>Evidence for housing provision based on up to date, objectively assessed needs. (50)</li> <li>Policy on affordable housing and consideration for the need for on-site</li> </ul>	The CS sets out policies on all these topics and lists the evidence base used. The DMLP policies that relate to residential issues uses the same evidence base but also includes new evidence in the Lewisham Residential Conversions Study 2012 (CSD2.5a)

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	financial contributions are sought, where these can these be justified and to what extent do they contribute to the objective of creating mixed and balanced communities. (50)	
In rural areas be responsive to local circumstances and plan housing development to reflect local needs, particularly for affordable housing, including through rural exception sites where appropriate (54).	Consideration of allowing some market housing to facilitate the provision of significant additional affordable housing to meet local needs.	Lewisham is not a rural area and this section is not relevant.
In rural areas housing should be located where it will enhance or maintain the vitality of rural communities.	Consideration of the case for resisting inappropriate development of residential gardens. (This is discretionary)(para 53)	
	<ul> <li>Examples of special circumstances to allow new isolated homes listed at para 55.</li> </ul>	
7. Requiring good design (paras 56-68)		
Develop robust and comprehensive policies that set out the quality of development that will be expected for the area (58).	Inclusion of policy or policies which seek to increase the quality of development through the principles set out at para 58 and approaches in paras 59-61, linked to the vision for the area and specific local issues	Core Strategy Policy 15 (120-122) and DMLP Policies 30 (pg 83) and 32 (PG 94) set out the central core principles for good design such as layout, form, safe design, local character and local distinctiveness, scale, mass, materials, views and designated and non-designated heritage assets. The DMLP policies that relate to good design issues uses the same evidence base but also includes new evidence in the Lewisham Residential Conversions Study 2012 (CSD2.5a)
8. Promoting healthy communities (paras 69-77)		
Policies should aim to design places which: promote community interaction, including	Inclusion of a policy or policies on inclusive communities.	The DMLP implements the Core Strategy which includes strategic objective 11 to promote community well being. Several

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through mixed-use development; are safe and accessible environments; and are accessible developments (69).	Promotion of opportunities for meetings between members of the community who might not otherwise come into contact with each other, including through mixed-use developments which bring together those who work, live and play in the vicinity; safe and accessible environments where crime and disorder, and the fear of crime, do not undermine the quality of life or community cohesion; and accessible developments, containing clear and legible pedestrian routes, and high quality public space, which encourage the active and continual use of public areas. (69)	DMLP policies promote healthy communities and these policies use the same evidence base as the CS. Additional evidence is provided in the Foresight report 'Tackling Obesities: Future Choices (2007); Department of Health publication 'Healthy Lives, Healthy People', 2010; the Councils own reports 'Hot food take away shops: an evidence based study (2013) (CSD2.15e); 'Pubs in Lewisham: an evidence based study (2013) (CSD2.15f)
Policies should plan positively for the provision and use of shared space, community facilities and other local services (70).	<ul> <li>Inclusion of a policy or policies addressing community facilities and local service.</li> <li>Positive planning for the provision and integration of community facilities and other local services to enhance the sustainability of communities and residential environments; safeguard against the unnecessary loss of valued facilities and services; ensure that established shops, facilities and services are able to develop and modernize; and ensure that housing is developed in suitable locations which offer a range of community facilities and good access to key services and infrastructure.</li> </ul>	The borough-wide strategy towards social infrastructure is detailed in Core Strategy Policies 6, 12, 19 and 20.  The DMLP policies relating to community facilities use the same evidence base as that for the CS with the additional documents mentioned above.

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Identify specific needs and quantitative or qualitative deficits or surpluses of open space, sports and recreational facilities; and set locally derived standards to provide these (73).	<ul> <li>Identification of specific needs and quantitative or qualitative deficits or surpluses of open space, sports and recreational facilities in the local area. (73)</li> <li>A policy protecting existing open space, sports and recreational buildings and land from development, with specific exceptions. (74)</li> </ul>	The CS policy 12 protects open space in Lewisham and it is not therefore dealt with in the DMLP.
	<ul> <li>Protection and enhancement of rights of way and access. (75)</li> </ul>	
Enable local communities, through local and neighbourhood plans, to identify special protection green areas of particular importance to them – 'Local Green Space' (76-78).	Policy enabling the protection of Local Green Spaces. (Local Green Spaces should only be designated when a plan is prepared or reviewed, and be capable of enduring beyond the end of the plan period. The designation should only be used when it accords with the criteria in para 77). Policy for managing development within a local green space should be consistent with policy for Green Belts. (78)	The DMLP does not include policy on Local Green Spaces as the Council considered this best done through any future neighbourhood plans as stated in the NPPF.
9. Protecting Green Belt land (paras 79-92)		
Local planning authorities should plan positively to enhance the beneficial use of the Green Belt, such as looking for opportunities to provide access; to provide opportunities for outdoor sport and recreation; to retain and enhance landscapes, visual amenity and biodiversity; or to improve damaged and derelict land. (81)	<ul> <li>Where Green Belt policies are included, these should reflect the need to:</li> <li>Enhance the beneficial use of the Green Belt. (81)</li> <li>Accord with criteria on boundary setting, and the need for clarity on</li> </ul>	As an inner London borough there are no Green Belt designations in Lewisham.

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Local planning authorities with Green Belts in their area should establish Green Belt boundaries in their Local Plans which set the framework for Green Belt and settlement policy. (83)  When drawing up or reviewing Green Belt boundaries local planning authorities should take account of the need to promote sustainable patterns of development. (84)  Boundaries should be set using 'physical features likely to be permanent' amongst other things (85)	the status of safeguarded land, in particular. (85)  Specify that inappropriate development should not be approved except in very special circumstances. (87)  Specify the exceptions to inappropriate development (89-90)  Identify where very special circumstances might apply to renewable energy development. (91)	
10. Meeting the challenge of climate change, flooding and coastal change (paras 93-108)		
Adopt proactive strategies to mitigate and adapt to climate change taking full account of flood risk, coastal change and water supply and demand considerations. (94)	<ul> <li>Planning of new development in locations and ways which reduce greenhouse gas emissions.</li> <li>Support for energy efficiency improvements to existing building.</li> <li>Local requirements for a building's sustainability which are consistent with the Government's zero carbon buildings policy . (95))</li> </ul>	The DMLP supports the approach to delivering new development which reduces greenhouse gases and enhancing local air quality in line with Core Strategy Policies 7 & 8. Key DMLP policies that support this approach include DM Policy 22 and 23.  The DMLP uses the same evidence base as that for the CS in particular see pages 99-100 of the CS.
Help increase the use and supply of renewable and low carbon energy through a strategy, policies maximising renewable and low carbon energy, and identification of key energy	<ul> <li>A strategy and policies to promote and maximise energy from renewable and low carbon sources,</li> <li>Identification of suitable areas for</li> </ul>	The overarching position on the use and supply of renewable and low carbon energy is set out within Core Strategy Policy 8. Further details regarding sustainable design and construction including heating and cooling networks are outlined within DMLP

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sources. (97)	renewable and low carbon energy sources, and supporting infrastructure, where this would help secure the development of such sources (see also NPPF footnote 17)	Policy 22. The DMLP uses the same evidence base as that for the CS in particular see pages 99-100 of the CS.
	<ul> <li>Identification of where development can draw its energy supply from decentralised, renewable or low carbon supply systems and for co- locating potential heat customers and suppliers. (97)</li> </ul>	
Minimise vulnerability to climate change and manage the risk of flooding (99)	<ul> <li>Account taken of the impacts of climate change. (99)</li> </ul>	The overarching position on climate change and adapting to the effects are outlined in Core Strategy Policy 7.
	<ul> <li>Allocate, and where necessary re- locate, development away from flood risk areas through a sequential test, based on a SFRA. (100)</li> </ul>	DMLP Policy 22 ensures developments are environmentally sustainable and supplements the wider strategic climate change and flood risk objectives set out within the Core Strategy. The
	<ul> <li>Policies to manage risk, from a range of impacts, through suitable adaptation measures</li> </ul>	DMLP uses the same evidence base as that for the CS in particular see pages 99-100 of the CS.
Manage risk from coastal change (106)	Identification of where the coast is likely to experience physical changes and identify Coastal Change Management Areas, and clarity on what development will be allowed in such areas.	Not applicable to Lewisham.
	<ul> <li>Provision for development and infrastructure that needs to be re- located from such areas, based on SMPs and Marine Plans, where appropriate.</li> </ul>	

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11. Conserving and enhancing the natural environment (paras 109-125)		
Protect valued landscapes (109)	<ul> <li>A strategy and policy or policies to create, protect, enhance and manage networks of biodiversity and green infrastructure.</li> </ul>	DMLP Policy 24 specifically relates to protecting and enhancing biodiversity and green infrastructure. This policy implements Core Strategy Policy 11 and 12. The DMLP uses the same evidence base as that for the CS in particular see pages 99-100 of
	<ul> <li>Policy which seeks to minimise the loss of higher quality agricultural land and give great weight to protecting the landscape and scenic beauty of National Parks, the Broads and AONBs.</li> </ul>	the CS.  There are no agricultural land, National Parks or AONBs in Lewisham.
Prevent unacceptable risks from pollution and land instability (109)	Policy which seeks development which is appropriate for its location having regard to the effects of pollution on health, the natural environment or general amenity.	The DMLP policies implement the Core Strategy. The plan seeks to translate the objectives of the CS to a site specific level and ensure the type of development is appropriate for its location. The DMLP uses the same evidence base as that for the CS.
Planning policies should minimise impacts on biodiversity and geodiversity (117)	Identification and mapping of local ecological networks and geological	DMLP Policy 24 encourages the provision of green infrastructure and green spaces at roof level and again supplements the CS by
Planning policies should plan for biodiversity at a landscape-scale across local authority boundaries (117)	<ul> <li>conservation interests.</li> <li>Policies to promote the preservation, restoration and re-creation of priority habitats, ecological networks and the recovery of priority species</li> </ul>	ensuring that developments protect and make provision for open spaces and biodiversity. The DMLP uses the same evidence base as that for the CS.
12. Conserving and enhancing the historic environment (paras 126-141)		
Include a positive strategy for the conservation and enjoyment of the historic environment, including heritage assets most at risk (126)	A strategy for the historic environment based on a clear understanding of the cultural assets in the plan area, including assets most at risk.	DMLP Policies 30, 36, 37 and 38 deal with the management and protection of the boroughs designated and non designated heritage assets. These policies support Core Strategy Policies 15-18. The DMLP policies use the same evidence base as that for
	A map/register of historic assets	the CS.
	A policy or policies which promote	

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	new development that will make a positive contribution to character and distinctiveness. (126)	
13. Facilitating the sustainable use of minerals (paras 142-149)		
It is important that there is a sufficient supply of material to provide the infrastructure, buildings, energy and goods that the country needs. However, since minerals are a finite natural resource, and can only be worked where they are found, it is important to make best use of them to secure their long-term conservation (142)  Minerals planning authorities should plan for a steady and adequate supply of industrial materials (146)	Account taken of the matters raised in relation to paragraph 143 and 145, including matters in relation to land in national / international designations; landbanks; the defining of Minerals Safeguarding Areas; wider matters relating to safeguarding; approaches if non-mineral development is necessary within Minerals Safeguarding Areas; the setting of environmental criteria; development of noise limits; reclamation of land; plan for a steady and adequate supply of aggregates. This could include evidence of cooperation with neighbouring and more distant authorities.	There are no mineral workings in Lewisham and this topic is therefore not addressed in the DMLP as it is not considered relevant.
<b>Justified:</b> The plan should be the most appropriate To be 'justified' a DPD needs to be:	te strategy, when considered against the reaso	onable alternatives, based on proportionate evidence.
·	·	ting how the choices made in the plan are backed up by facts; and
• The most appropriate strategy when consider	ed against reasonable alternatives.	
Participation  Has the consultation process allowed for effective engagement of all interested parties?	The consultation statement. This should set out what consultation was undertaken, when, with who and how it has influenced the plan. The statement should show that	Yes the Council has prepared a Consultation Statements that sets out the various stages of consultation, details of the issues raised and how the council has responded (DMLP1.10)

Evidence includes the Councils Statement of Community

the plan. The statement should show that efforts have been made to consult hard to

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	reach groups, key stakeholders etc. Reference SCI	Involvement (2006) (DMLP1.8)
		The Council has also prepared a statement on the Duty to Cooperate.
Research / fact finding	The studies, reports and technical	Yes. The Council consider that the content of the plan is justified
Is the plan justified by a sound and credible evidence base? What are the sources of evidence? How up to date, and how convincing is it?	papers that provide the evidence for the policies set out in the DPD, the date of preparation and who they were produced by.	by the evidence. It positively reflects the objectives of the NPPF and supports the boroughs Core Strategy. See DMLP Appendix 7 for background papers and list of supporting evidence.
What assumptions were made in preparing the DPD? Were they reasonable and justified?	<ul> <li>Sections of the DPD (at various stages of development) and SA Report which illustrate how evidence supports the strategy, policies and proposals, including key assumptions.</li> </ul>	The DMLP is accompanied by a Sustainability appraisal that complies with all necessary requirements (DMLP1.2)
	OR	
	A very brief statement of how the main findings of consultation support the policies, with reference to: reports to the council on the issues raised during participation, covering both the front-loading and formulation phases; and any other information on community views and preferences.	
	OR	
	For each policy (or group of policies dealing with the same issue), a very brief statement of the evidence documents relied upon and how they support the policy (where this is not already clear in the reasoned	

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
	justification in the DPD).	
Alternatives  Can it be shown that the LPA's chosen approach is the most appropriate given the reasonable alternatives? Have the reasonable alternatives been considered and is there a clear audit trail showing how and why the preferred approach was arrived at? Where a balance had to be struck in taking decisions between competing alternatives, is it clear how and why the decisions were taken?  Does the sustainability appraisal show how the	Reports and consultation documents produced in the early stages setting out how alternatives were developed and evaluated, and the reasons for selecting the preferred strategy, and reasons for rejecting the alternatives. This should include options covering not just the spatial strategy, but also the quantum of development, strategic policies and development management policies.  As a sudit trail of bout the avidence.	Reasonable alternatives were prepared and subject to consultation and sustainability appraisal (DMLP1.2).
different options perform and is it clear that sustainability considerations informed the content of the DPD from the start?	<ul> <li>An audit trail of how the evidence base, consultation and SA have influenced the plan.</li> <li>Sections of the SA Report showing the assessment of options and alternatives.</li> </ul>	
	<ul> <li>Reports on how decisions on the inclusion of policy were made.</li> <li>Sections of the consultation document demonstrating how options were developed and appraised.</li> </ul>	
	<ul> <li>Any other documentation showing how alternatives were developed and evaluated, including a report on how sustainability appraisal has influenced the choice of strategy and the content of policies.</li> </ul>	
<b>Effective:</b> the plan should be deliverable priorities.	how alternatives were developed and evaluated, including a report on how sustainability appraisal has influenced the choice of strategy and the content of policies.	tive joint working on cross-boundary strate

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
<ul> <li>To be 'effective' a DPD needs to:</li> <li>Be deliverable</li> <li>Demonstrate sound infrastructure deliver</li> <li>Have no regulatory or national planning b</li> <li>Have delivery partners who are signed up</li> <li>Be coherent with the strategies of neighb</li> <li>Demonstrate how the Duty to Co-operate</li> <li>Be flexible</li> <li>Be able to be monitored</li> </ul>	parriers to its delivery to it ouring authorities	
<ul> <li>Deliverable and Coherent</li> <li>Is it clear how the policies will meet the Plan's vision and objectives? Are there any obvious gaps in the policies, having regard to the objectives of the DPD?</li> <li>Are the policies internally consistent?</li> <li>Are there realistic timescales related to the objectives?</li> <li>Does the DPD explain how its key policy objectives will be achieved?</li> </ul>	<ul> <li>Sections of the DPD which address delivery, the means of delivery and the timescales for key developments and initiatives.</li> <li>Confirmation from the relevant agencies that they support the objectives and the identified means of delivery, such as evidence that the plans and programmes of other bodies have been taken into account (e.g. Water Resources Management Plans).</li> <li>Information in the local development scheme, or provided separately, about the scope and content (actual and intended) of each DPD showing how they combine to provide a coherent policy structure.</li> <li>Section in the DPD that shows the linkages between the objectives and the corresponding policies, and consistency between policies (such as</li> </ul>	The overall quantum and location of development and means of delivery were agreed in the Core Strategy. Section 3 of the DMLP (pp126-128) sets out how the local plan will be delivered.  The comments and support from relevant agencies are set out in the consultation report (DMLP1.10)  The Scope and content of the DMLP is set out in the adopted Local Development Scheme Version 6 February 2013 (CSD1.4a)  Chapter 2 pages 8 -11 of the DMLP show the linkages between the Core Strategy Objectives and the supplementary DM Policies.

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
	through a matrix).	
<ul> <li>Infrastructure Delivery</li> <li>Have the infrastructure implications of the policies clearly been identified?</li> <li>Are the delivery mechanisms and timescales for implementation of the policies clearly identified?</li> <li>Is it clear who is going to deliver the required infrastructure and does the timing of the provision complement the timescale of the policies?</li> </ul>	<ul> <li>A section or sections of the DPD where infrastructure needs are identified and the proposed solutions put forward.</li> <li>A schedule setting out responsibilities for delivery, mechanisms and timescales, and related to a CIL schedule where appropriate.</li> <li>Confirmation from infrastructure providers that they support the solutions proposed and the identified means and timescales for their delivery, or a plan for resolving issues.</li> </ul>	The infrastructure needs were set out in the adopted core strategy and the Infrastructure Delivery Plan. The CS evidence includes an 'Affordable Housing Viability Assessment' (CSD2.5)
	<ul> <li>Demonstrable plan-wide viability, particularly in relation to the delivery of affordable housing and the role of a CIL schedule.</li> </ul>	
Co-ordinated Planning  Does the DPD reflect the concept of spatial planning? Does it go beyond traditional land	Sections of the DPD that reflect the plans or strategies of the local authority and other bodies	The DMLP seeks to implement the core strategy. Sections 1 and 2 of the DMLP set out the relationship between the various plans.
use planning by bringing together and integrating policies for development and the use of land with other policies and programmes from a variety of agencies / organisations that influence the nature of places and how they function?	<ul> <li>Policies which seek to pull together different policy objectives</li> <li>Expressions of support/representations from bodies responsible for other strategies affecting the area</li> </ul>	Each DMLP policy includes an introduction and a justification text that set out the relationship to the CS objectives and policies.
<ul><li>Flexibility</li><li>Is the DPD flexible enough to respond to a variety of, or unexpected changes in,</li></ul>	<ul> <li>Sections of the DPD setting out the assumptions of the plan and identifying the circumstances when policies might need to be reviewed.</li> </ul>	The DMLP policies and mostly criteria based and set out to be clear but also where appropriate to be flexible.

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
<ul><li>circumstances?</li><li>Does the DPD include the remedial actions that will be taken if the policies need adjustment?</li></ul>	Sections of the annual monitoring report and sustainability appraisal report describing how the council will monitor:	Section 3 of the DMLP sets out how the local plan will be monitored through the AMR.
	<ul> <li>a. the effectiveness of policies and what evidence is being collected to undertake this</li> </ul>	
	<ul> <li>b. changes affecting the baseline information and any information on trends on which the DPD is based</li> </ul>	
	<ul> <li>Risk analysis of the strategy and policies to demonstrate robustness and how the plan could cope with changing circumstances</li> </ul>	
	Sections within the DPD dealing with possible change areas and how they would be dealt with, including mechanisms for the rate of development to be increased or slowed and how that would impact on other aspects of the strategy and on infrastructure provision	
	Sections of the DPD identifying the key indicators of success of the strategy, and the remedial actions which will be taken if adjustment is required.	
<ul> <li>Co-operation</li> <li>Is there sufficient evidence to demonstrate that the Duty to Co-operate has been undertaken appropriately for the plan being examined?</li> </ul>	A succinct Duty to Co-operate     Statement which flows from the     strategic issues that have been     addressed jointly. A 'tick box'     approach or a collection of	Yes The Council considers that it has demonstrated effective cooperation through constructive, active and on-going engagement with relevant authorities and bodies that have an interest in the Plan. It has produced a brief 'Duty to cooperate' statement (DMLP1.18). that sets out how various public bodies have been

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
• Is it clear who is intended to implement each part of the DPD? Where the actions required are outside the direct control of the LPA, is there evidence that there is the necessary commitment from the relevant organisation to the implementation of the policies?	correspondence is not sufficient, and it needs to be shown (where appropriate) if joint plan-making arrangements have been considered, what decisions were reached and why.  • The Duty to Co-operate Statement could highlight: the sharing of ideas, evidence and pooling of resources; the practical policy outcomes of co-operation; how decisions were reached and why; and evidence of having effectively co-operated to plan for issues which need other organisations to deliver on, common objectives for elements of strategy and policy; a memorandum of understanding; aligned or joint core strategies and liaison with other consultees as appropriate.	involved in the plan.
Monitoring	Sections of the DPD setting out indicators, targets and milestones	DMLP Chapter 3 Delivery, implementation and monitoring.
<ul> <li>Does the DPD contain targets, and milestones which relate to the delivery of the policies, (including housing trajectories where the DPD contains housing allocations)?</li> </ul>	Sections of the current annual monitoring report which report on indicators, targets, milestones and	The Council will monitor the effectiveness of the plan through a series of indicators and publishing the results annually.
<ul> <li>Is it clear how targets are to be measured (by when, how and by whom) and are these linked to the production of the annual monitoring report?</li> </ul>	<ul> <li>trajectories</li> <li>Reference to any other reports or technical documents which contain information on the delivery of policies</li> </ul>	
• Is it clear how the significant effects identified in the sustainability appraisal report will be	Sections of the current annual monitoring report and the	

Soundness Test and Key Requirements	Possible Evidence	Evidence Provided
taken forward in the ongoing monitoring of the implementation of the plan, through the annual monitoring report?	sustainability appraisal report setting out the framework for monitoring, including monitoring the effects of the DPD against the sustainability appraisal	
<b>Consistent with national policy:</b> the plain the Framework.	an should enable the delivery of sust	tainable development in accordance with the policies
The DPD should not contradict or ignore national	policy. Where there is a departure, there mus	st be clear and convincing reasoning to justify the approach taken.
<ul> <li>Does the DPD contain any policies or proposals which are not consistent with national policy and, if so, is there local justification?</li> </ul>	Sections of the DPD which explain where and how national policy has been elaborated upon and the reasons.	The Council consider that the policies contained within the DMLP are consistent with national policy.
• Does the DPD contain policies that do not add anything to existing national guidance? If so, why have these been included?	Studies forming evidence for the DPD or, where appropriate, other information which provides the rationale for departing from national policy.	
	Evidence provided from the sustainability appraisal (including reference to the sustainability report) and/or from the results of community involvement.	
	<ul> <li>Reports or copies of correspondence as to how representations have been considered and dealt with.</li> </ul>	

## Planning policy for traveller sites

The Council is preparing a separate Gypsy and traveller local plan and this issue is not dealt with in the DMLP.